

**BOURNEMOUTH, CHRISTCHURCH AND POOLE SHADOW AUTHORITY**

Minutes of the Meeting held on 21 February 2019 at 7.00 pm

Present:-

Chairman – Councillor Ray Nottage

Vice-Chairman – Councillor Ann Stribley

Present:-

Councillor	Authority		Councillor	Authority
Mark Anderson	Bournemouth		Peter Hall*	Dorset
Elaine Atkinson	Poole		Vicki Hallam	Christchurch
Julie Bagwell	Poole		Nigel Hedges	Bournemouth
Stephen Bartlett	Bournemouth		Paul Hilliard	Christchurch
Claire Bath	Christchurch		Mark Howell	Poole
John Beesley	Bournemouth		Mohan Iyengar	Poole
Philip Broadhead	Bournemouth		Colin Jamieson*	Christchurch
Mike Brooke	Poole		Colin Jamieson*	Dorset
David Brown	Poole		Patricia Jamieson	Christchurch
Simon Bull	Bournemouth		Cheryl Johnson	Bournemouth
Colin Bungey	Christchurch		Jane Kelly	Bournemouth
Les Burden	Poole		David Kelsey	Bournemouth
Judy Butt	Poole		Marion Le Poidevin	Poole
John Challinor	Poole		Roger Marley	Bournemouth
Eddie Coope	Bournemouth		Chris Mayne	Bournemouth
Blair Crawford	Bournemouth		Drew Mellor	Poole
David d'Orton Gibson	Bournemouth		Sandra Moore	Poole
Malcolm Davies	Bournemouth		Andrew Morgan	Bournemouth
Bernie Davis	Christchurch		Frederick Neale	Christchurch
Norman Decent	Bournemouth		David Newell	Poole
Lesley Dedman*	Christchurch		Jane Newell	Poole
Lesley Dedman*	Dorset		Patrick Oakley	Bournemouth
Xena Dion	Poole		Margaret Phipps*	Christchurch
Bobbie Dove	Bournemouth		Margaret Phipps*	Dorset
Beverley Dunlop	Bournemouth		Marion Pope	Poole
Jackie Edwards	Bournemouth		Ian Potter	Poole
Malcolm Farrell	Poole		John Rampton	Poole
Anne Filer	Bournemouth		Karen Rampton	Poole
Michael Filer	Bournemouth		Allister Russell	Bournemouth
Mike Fisher	Poole		Louise Russell	Poole
Tavis Fox	Christchurch		Vicki Slade	Poole
Sean Gabriel	Poole		David Smith	Bournemouth
Andy Garner-Watts	Poole		Lisle Smith	Christchurch
Nick Geary	Christchurch		Susan Spittle	Christchurch
Wendy Grace	Christchurch		Philip Stanley-Watts	Bournemouth
Mike Greene	Bournemouth		Christopher Wakefield	Bournemouth
Nicola Greene	Bournemouth		Janet Walton	Poole
Vishal Gupta	Poole		Trevor Watts	Christchurch
May Haines	Poole		Michael White	Poole
Peter Hall*	Christchurch		Lawrence Williams	Bournemouth

\* Denotes a Councillor of Christchurch Borough Council and Dorset County Council and a Member of the Shadow Authority in respect of both.

33. Apologies

The Chief Executive read out the following apologies which had been received for the meeting:

<b>Councillor</b>	<b>Authority</b>
Janet Abbott	Christchurch
Peter Adams	Poole
Sue Anderson	Bournemouth
Amedeo Angiolini	Bournemouth
Derek Borthwick	Bournemouth
Robert Chapman	Bournemouth
Ian Clark	Bournemouth
Sally Derham Wilkes	Christchurch
Philip Eades	Poole
Laurence Fear	Bournemouth
David Flagg	Christchurch
Andy Hadley	Poole
Jennie Hodges	Poole
Andy Jones	Bournemouth
Denise Jones	Christchurch
David Jones	Christchurch
Robert Lawton	Bournemouth
Gina Mackin	Bournemouth
Ron Parker	Poole
Susan Phillips	Bournemouth
Gill Seymour	Bournemouth
Russell Trent	Poole
John Trickett	Bournemouth
Michael Weinhonig	Bournemouth
Michael Wilkins	Poole
Emma Williams	Poole
Kieron Wilson	Bournemouth

Council were advised that Councillors Elaine Atkinson and Sean Gabriel were going to arrive late.

34. Declarations of Interest

The Chief Executive advised that all Members of the Council had been granted a dispensation by the Interim Monitoring Officer to deal with any matters to do with the setting of Council Tax and that in respect of this Members were therefore able to take part in the debate and to vote on the Council's budget and Council Tax proposals.

In addition, Tanya Coulter and Adam Richens declared an interest in Minute No. 38, in relation to the appointment of the Monitoring Officer and Section 151 Officer.

35. Public Issues

The Chairman advised that two Members of the public had given notice that they wished to make a statement to the Shadow Authority.

**Statement from Mrs H Trevorah, DAPTC**

Dorset Association of Parish and Town Councils has a membership of over 97% of local councils across the whole of Dorset, including all the existing parish councils in the Christchurch area.

The association is asking that the following decision from its AGM be considered with the establishment of new unitary councils in Dorset.

***“For consideration of planning applications, parish (and town) councils should be supported in being actively involved in all consultations between developers and planners, and directly involved in the resulting decision-making”.***

I confirm that neighbourhood councils would be included in this request.

**Statement from Dr M Kirk**

Dorset currently has significantly worse figures for homeless ill health than national averages. Life expectancy is 40 something and rough sleepers have the worst health of all, finding it hardest to access traditional services.

Meeting their health needs is compassionate, cost effective and essential to moving on into housing and productive living.

The charitably funded HealthBus has engaged rough sleepers through over 300 GP consultations in the past 18 months – saving lives and money.

Please consider how you can influence the Clinical Commissioning Group and Public Health to support rough sleepers with sustainable funding for the HealthBus.

The Chairman thanked Mrs Trevorah and Dr Kirk for their statements.

36. Minutes

The Minutes of the Meeting held on 19 December 2018 were confirmed and signed as a correct record.

37. Record of Decisions

**DECISION MADE**

**RESOLVED** that the minutes of the following meetings be received and noted:

- **Shadow Executive Committee – 12 December 2018 and 15 January 2019; and**
- **Shadow Overview and Scrutiny Committee – 10 December 2018 and 9 January 2019.**

38. Appointment of Director of Children's Services, Monitoring Officer and Section 151 Officer for Bournemouth, Christchurch and Poole Council

A report was submitted to the Shadow Authority, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'A' to these Minutes in the Minute Book.

The Shadow Authority considered a report on the appointment of the Director for Children's Services, Monitoring Officer and Section 151 Officer for Bournemouth, Christchurch and Poole Council.

Council were advised that an extensive and diligent process had taken place in order to externally recruit the Director of Children's Services.

**DECISION MADE**

**RESOLVED that:-**

- (a) the appointment of Judith Ramsden as the Corporate Director of Children's Services, and as the statutory Director of Children's Service (DCS) under Section 18 of the Children Act 2004 be approved;**
- (b) the salary range of £120,000 - £140,000 for the DCS role, based on the independent evaluation carried out by Korn Ferry be approved;**
- (c) Tanya Coulter be approved as the Director for Law & Governance, and as the statutory Monitoring Officer under Section 2 of the Local Government and Housing Act 1989;**
- (d) Adam Richens be approved as the Director of Finance, and as the statutory Section 151 (S151) Officer under Section 2 of the Local Government and Housing Act 1989; and**
- (e) the LGR HR Workstream Lead be given delegated authority to undertake the necessary HR processes in order to implement these recommendations and to agree the dates from which these decisions take effect.**

Voting: Nem.Con (4 Abstentions)

39. Recommendations from the Shadow Executive Committee - 12 February 2019

The recommendations arising from the meeting of the Shadow Executive Committee held on 12 February 2019 were then considered and approved.

In accordance with The Local Authorities (Standing Orders) (England) (Amendment) Regulations 2014 a recorded vote was taken in respect of the budget items.

Dedicated Schools Grant (DSG) Funding Formulae

Councillor Mark White moved and Councillor Nicola Greene seconded that the Dedicated Schools Grant (DSG) Funding Formulae resolution as set out below be adopted:

**DECISION MADE**

**RESOLVED that:-**

- (a) the early years formula set out in Table 4 of paragraph 30 of the report be approved;**
- (b) the mainstream schools formula set out in Table 8 of Appendix 2 of the report for a 1.1% transfer of Schools Block funding to High Needs be approved;**
- (c) the final decision on the mainstream schools formula, when all DfE decisions are known, be delegated to the Bournemouth and Poole Directors of Children's Services, in consultation with the Children's Services Lead Members, taking into account the methodology recommended by the Shadow Schools Forum in Table 10 of Appendix 3; and**
- (d) the Minimum Funding Guarantee for Specialist Providers is set at minus 1.5% to allow maximum budget flexibility.**

Voting:

For

Cllr Mark Anderson (BBC)	Cllr Julie Bagwell (BOP)
Cllr Stephen Bartlett (BBC)	Cllr Claire Bath (CBC)
Cllr John Beesley (BBC)	Cllr Philip Broadhead (BBC)
Cllr Mike Brooke (BOP)	Cllr David Brown (BOP)
Cllr Simon Bull (BBC)	Cllr Colin Bungey (CBC)
Cllr Les Burden (BOP)	Cllr Judy Butt (BOP)
Cllr John Challinor (BOP)	Cllr Eddie Coope (BBC)
Cllr Blair Crawford (BBC)	Cllr Bernie Davis (CBC)
Cllr Malcolm Davies (BBC)	Cllr Lesley Dedman (CBC) *
Cllr Lesley Dedman (DCC) *	Cllr Xena Dion (BOP)
Cllr David d'Orton-Gibson (BBC)	Cllr Bobbie Dove (BBC)
Cllr Beverley Dunlop (BBC)	Cllr Jackie Edwards (BBC)
Cllr Malcolm Farrell (BOP)	Cllr Anne Filer (BBC)
Cllr Michael Filer (BBC)	Cllr Mike Fisher (BOP)
Cllr Tavis Fox (CBC)	Cllr Andy Garner-Watts (BOP)
Cllr Nick Geary (CBC)	Cllr Wendy Grace (CBC)
Cllr Mike Greene (BBC)	Cllr Nicola Greene (BBC)
Cllr Vishal Gupta (BOP)	Cllr May Haines (BOP)
Cllr Peter Hall (CBC) *	Cllr Peter Hall (DCC) *
Cllr Vicki Hallam (CBC)	Cllr Nigel Hedges (BBC)
Cllr Paul Hilliard (CBC)	Cllr Mark Howell (BOP)
Cllr Mohan Iyengar (BOP)	Cllr Colin Jamieson (CBC) *
Cllr Colin Jamieson (DCC) *	Cllr Patricia Jamieson (CBC)
Cllr Cheryl Johnson (BBC)	Cllr Jane Kelly (BBC)
Cllr David Kelsey (BBC)	Cllr Marion Le Poidevin (BOP)
Cllr Roger Marley (BBC)	Cllr Chris Mayne (BBC)
Cllr Drew Mellor (BOP)	Cllr Sandra Moore (BOP)
Cllr Andrew Morgan (BBC)	Cllr Frederick Neale (CBC)
Cllr David Newell (BOP)	Cllr Jane Newell (BOP)
Cllr Ray Nottage (CBC)	Cllr Pat Oakley (BBC)
Cllr Margaret Phipps (CBC) *	Cllr Margaret Phipps (DCC) *
Cllr Marion Pope (BOP)	Cllr Ian Potter (BOP)

Cllr John Rampton (BOP)	Cllr Karen Rampton (BOP)
Cllr Allister Russell (BBC)	Cllr Louise Russell (BOP)
Cllr Vikki Slade (BOP)	Cllr David Smith (BBC)
Cllr Lisle Smith (CBC)	Cllr Susan Spittle (CBC)
Cllr Philip Stanley-Watts (BBC)	Cllr Ann Stribley (BOP)
Cllr Chris Wakefield (BBC)	Cllr Janet Walton (BOP)
Cllr Trevor Watts (CBC)	Cllr Mike White (BOP)
Cllr Lawrence Williams (BOP)	

Voting: 79:0 (Unanimous)

(There were no abstentions or votes against the recommendation)

#### Housing Revenue Account (HRA) Budget Setting 2019/20

Councillor Karen Rampton moved and Councillor Jane Kelly seconded that the Housing Revenue Account (HRA) Budget Setting 2019/20 resolution as set out below be adopted:

#### **DECISION MADE**

##### **RESOLVED that:-**

- (a) the set of objectives proposed for the HRA operating in both Bournemouth and Poole be noted and confirmed that these are agreed for 2019/20 as follows:-**
  - (i) deliver strong financial management of the HRA which maximises the ability to collect income, gain efficiencies and service outstanding debt;**
  - (ii) ensure HRA stock is adequately and efficiently maintained;**
  - (iii) focus on the delivery of strong and sustainable communities through effective housing management services;**
  - (iv) maximise funding opportunities to deliver more affordable housing; and**
- (b) that it be noted that these objectives apply equally to both the Bournemouth and Poole Neighbourhood accounts and are broadly stated in order of priority. As a landlord, it is important that debt is serviced in the first instance, followed by ensuring the effective and efficient maintenance and management of the properties. Surpluses and borrowing will then be maximised to bring forward additional affordable housing;**
- (c) the budget for dwelling rents is reduced by 1% in line with the national July 2015 Budget statement for the coming year 2019/20 and is adjusted to reflect new rental charges for acquisitions and new builds and the impact of Right to Buy (RTB) sales. The rent policy will then change to CPI plus 1% from 2020/21 in line with changing national policy;**
- (d) voids continue to be budgeted at 1% of dwelling rents for both Bournemouth and Poole Neighbourhoods;**

- (e) the budget for garage rental charges is increased by RPI which for September 2018 was 3.3% across both the Bournemouth and Poole Neighbourhoods;
- (f) the Poole Neighbourhood leasehold service charges are increased/ decreased by the following:
  - 0% increase for management charges
  - 10% decrease for utility costs
  - 0% increase for insurance costs
- (g) the Bournemouth Neighbourhood leasehold services are charged to leaseholders in line with actual costs incurred;
- (h) Poole Neighbourhood tenant service charges are increased/ decreased by the following:
  - 1% increase for caretaker charges
  - 1.5% increase for utility charges
- (i) the existing tenant service charges applied to the Bournemouth independent senior living schemes relating to laundry, scooter charging and window cleaning will be increased next financial year by 3.3% as per RPI as at September 2018;
- (j) the approved Bournemouth new Tenant Service Charge Policy going live in 2018/19 will continue to be rolled out as approved with no additional increase applied for 2019/20;
- (k) the PHP management fee paid from the HRA is reduced by £199k to reflect savings identified within the cost review and increased by £44k to reflect the part year impact of the Canford Heath Road development;
- (l) the bad debt provision is held at 2018/19 levels for both areas - £188k for the Bournemouth Neighbourhood and £197k for the Poole Neighbourhood;
- (m) the depreciation budget for the Bournemouth Neighbourhood is increased by £298k to reflect increased stock value. The depreciation budget for the Poole Neighbourhood is increased by £178k to reflect expected costs to be met in 2019/20 from the aging stock and the part year impact of Canford Heath;
- (n) in order to more accurately reflect the cash flows around identified projects, funding totalling £3,647k is carried forward from the 2018/19 Poole Neighbourhood capital programme and that funding totalling £4,060k is carried forward from the 2018/19 Bournemouth Neighbourhood capital programme;
- (o) to agree the proposed Poole and Bournemouth Neighbourhood maintenance programmes as set out in appendices D and J to the report;
- (p) the 2019/20 Bournemouth and Poole Neighbourhoods major capital programme are agreed as set out in appendices D and K of the report;
- (q) plans during 2019/20 for additional borrowing following the government's announcements on lifting the HRA debt cap in their 2018 budget be brought forward; and
- (r) the PHP delivery plan as set out in appendix M of the report be approved.

Voting:

For

Cllr Mark Anderson (BBC)	Cllr Julie Bagwell (BOP)
Cllr Stephen Bartlett (BBC)	Cllr Claire Bath (CBC)
Cllr John Beesley (BBC)	Cllr Philip Broadhead (BBC)
Cllr Mike Brooke (BOP)	Cllr David Brown (BOP)
Cllr Simon Bull (BBC)	Cllr Colin Bungey (CBC)
Cllr Les Burden (BOP)	Cllr Judy Butt (BOP)
Cllr John Challinor (BOP)	Cllr Eddie Coope (BBC)
Cllr Blair Crawford (BBC)	Cllr Bernie Davis (CBC)
Cllr Malcolm Davies (BBC)	Cllr Norman Decent (BBC)
Cllr Lesley Dedman (DCC) *	Cllr Lesley Dedman (CBC) *
Cllr David d'Orton-Gibson (BBC)	Cllr Xena Dion (BOP)
Cllr Beverley Dunlop (BBC)	Cllr Bobbie Dove (BBC)
Cllr Malcolm Farrell (BOP)	Cllr Jackie Edwards (BBC)
Cllr Michael Filer (BBC)	Cllr Anne Filer (BBC)
Cllr Tavis Fox (CBC)	Cllr Mike Fisher (BOP)
Cllr Nick Geary (CBC)	Cllr Andy Garner-Watts (BOP)
Cllr Mike Greene (BBC)	Cllr Wendy Grace (CBC)
Cllr Vishal Gupta (BOP)	Cllr Nicola Greene (BBC)
Cllr Peter Hall (CBC) *	Cllr May Haines (BOP)
Cllr Vicki Hallam (CBC)	Cllr Peter Hall (DCC) *
Cllr Paul Hilliard (CBC)	Cllr Nigel Hedges (BBC)
Cllr Mohan Iyengar (BOP)	Cllr Mark Howell (BOP)
Cllr Colin Jamieson (DCC) *	Cllr Colin Jamieson (CBC) *
Cllr Cheryl Johnson (BBC)	Cllr Patricia Jamieson (CBC)
Cllr David Kelsey (BBC)	Cllr Jane Kelly (BBC)
Cllr Roger Marley (BBC)	Cllr Marion Le Poidevin (BOP)
Cllr Drew Mellor (BOP)	Cllr Chris Mayne (BBC)
Cllr Andrew Morgan (BBC)	Cllr Sandra Moore (BOP)
Cllr David Newell (BOP)	Cllr Frederick Neale (CBC)
Cllr Ray Nottage (CBC)	Cllr Jane Newell (BOP)
Cllr Margaret Phipps (CBC) *	Cllr Pat Oakley (BBC)
Cllr Marion Pope (BOP)	Cllr Margaret Phipps (DCC) *
Cllr John Rampton (BOP)	Cllr Ian Potter (BOP)
Cllr Allister Russell (BBC)	Cllr Karen Rampton (BOP)
Cllr Vikki Slade (BOP)	Cllr Louise Russell (BOP)
Cllr Lisle Smith (CBC)	Cllr David Smith (BBC)
Cllr Philip Stanley-Watts (BBC)	Cllr Susan Spittle (CBC)
Cllr Chris Wakefield (BBC)	Cllr Ann Stribley (BOP)
Cllr Trevor Watts (CBC)	Cllr Janet Walton (BOP)
Cllr Lawrence Williams (BOP)	Cllr Mike White (BOP)

Voting: 80:0 (Unanimous)

(There were no abstentions or votes against the recommendation)

Councillors Elaine Atkinson and Sean Gabriel joined the meeting at 19:28.

2019/20 Budget and Consolidated Medium Term Financial Plan (MTFP)  
Update

Councillor John Beesley moved and Councillor May Haines seconded that the 2019/20 Budget and Consolidated Medium Term Financial Plan (MTFP) Update resolution as set out below be adopted:

An amended recommendation was proposed by Councillor Paul Hilliard, this was seconded by Councillor Lesley Dedman that;

- (a) A net budget of **£276m**, resulting in a total Council Tax Requirement of **£211.1m** is set for 2019/20 based on the settlement figures published by Government in January 2019. This is based upon:
- i. **the application of a day one Council Tax Harmonisation strategy in respect of the BCP Unitary Charge. This is determined by using the Alternative National Amount (ANA) established by the Government for 2018/19 and applying a 2.99% increase. The impact on individual tax payers can be summarised as;**
    1. Bournemouth's BCP Unitary charge Council Tax being an increase of **3.5%** over that levied by Bournemouth Council in 2018/19.
    2. Christchurch's BCP Unitary charge Council Tax being a reduction of **7.4%** from the combined Christchurch Borough Council and Dorset County Council charge in 2018/19.
    3. Poole's BCP Unitary charge Council Tax being an increase of **6.4%** over the levied by Poole Council in 2018/19.

All other recommendations remain unaltered.

Upon being put to the recorded vote the amendment fell with voting:

For

Cllr Claire Bath (CBC)	Cllr Colin Bungey (CBC)
Cllr Lesley Dedman (CBC) *	Cllr Lesley Dedman (DCC) *
Cllr Tavis Fox (CBC)	Cllr Nick Geary (CBC)
Cllr Wendy Grace (CBC)	Cllr Peter Hall (CBC) *
Cllr Peter Hall (DCC) *	Cllr Paul Hilliard (CBC)
Cllr Colin Jamieson (CBC) *	Cllr Colin Jamieson (DCC) *
Cllr Patricia Jamieson (CBC)	Cllr Frederick Neale (CBC)
Cllr Margaret Phipps (CBC) *	Cllr Margaret Phipps (DCC) *
Cllr Marion Pope (BOP)	Cllr Susan Spittle (CBC)

Against

Cllr Mark Anderson (BBC)	Cllr Elaine Atkinson (BOP)
Cllr Julie Bagwell (BOP)	Cllr Stephen Bartlett (BBC)
Cllr John Beesley (BBC)	Cllr Philip Broadhead (BBC)
Cllr Mike Brooke (BOP)	Cllr David Brown (BOP)
Cllr Les Burden (BOP)	Cllr Judy Butt (BOP)
Cllr John Challinor (BOP)	Cllr Eddie Coope (BBC)

Cllr Blair Crawford (BBC)	Cllr Bernie Davis (CBC)
Cllr Malcolm Davies (BBC)	Cllr Norman Decent (BBC)
Cllr Xena Dion (BOP)	Cllr David d'Orton-Gibson (BBC)
Cllr Bobbie Dove (BBC)	Cllr Beverley Dunlop (BBC)
Cllr Jackie Edwards (BBC)	Cllr Malcolm Farrell (BOP)
Cllr Anne Filer (BBC)	Cllr Michael Filer (BBC)
Cllr Mike Fisher (BOP)	Cllr Sean Gabriel (BOP)
Cllr Andy Garner-Watts (BOP)	Cllr Mike Greene (BBC)
Cllr Nicola Greene (BBC)	Cllr Vishal Gupta (BOP)
Cllr May Haines (BOP)	Cllr Nigel Hedges (BBC)
Cllr Mark Howell (BOP)	Cllr Mohan Iyengar (BOP)
Cllr Cheryl Johnson (BBC)	Cllr Jane Kelly (BBC)
Cllr David Kelsey (BBC)	Cllr Marion Le Poidevin (BOP)
Cllr Roger Marley (BBC)	Cllr Chris Mayne (BBC)
Cllr Drew Mellor (BOP)	Cllr Sandra Moore (BOP)
Cllr Andrew Morgan (BBC)	Cllr David Newell (BOP)
Cllr Jane Newell (BOP)	Cllr Pat Oakley (BBC)
Cllr Ian Potter (BOP)	Cllr John Rampton (BOP)
Cllr Karen Rampton (BOP)	Cllr Allister Russell (BBC)
Cllr Louise Russell (BOP)	Cllr Vikki Slade (BOP)
Cllr David Smith (BBC)	Cllr Philip Stanley-Watts (BBC)
Cllr Ann Stribley (BOP)	Cllr Chris Wakefield (BBC)
Cllr Janet Walton (BOP)	Cllr Trevor Watts (CBC)
Cllr Mike White (BOP)	Cllr Lawrence Williams (BOP)

Abstentions

Cllr Simon Bull (BBC)	Cllr Vicki Hallam (CBC)
Cllr Ray Nottage (CBC)	Cllr Lisle Smith (CBC)

Voting: 18:60 (4 Abstentions)

**DECISION MADE**

**RESOLVED that:-**

- (a) **A net budget of £274m, resulting in a total Council Tax Requirement of £209.6m, is set for 2019/20 based on the settlement figures published by Government in January 2019. This is based upon:**
- (i) **an increase in Council Tax in 2019/20 which means that the BCP Unitary Charge will not increase above 2.99% for any residents and individual resident charges are determined in line with the approved council tax harmonisation strategy as set out in Appendix 1a and summarised as;**
- 1. Bournemouth's BCP Unitary charge Council Tax being an increase of 2.4% over that levied by Bournemouth Council in 2018/19.**
  - 2. Christchurch's BCP Unitary charge Council Tax being a reduction of £8.86 from the combined Christchurch Borough Council and Dorset County Council charge in 2018/19.**

3. **Poole's BCP Unitary charge Council Tax being an increase of 2.99% over that levied by Poole Council in 2018/19.**
- (ii) **the key assumptions and provisions made in the Budget as proposed, set out in paragraph 32 (a) to (i);**
  - (iii) **the allocations to service areas in the Budget as proposed and as set out in Appendix 2a;**
  - (iv) **the use and level of all reserves to be held by the Council further to the advice of the Interim Chief Finance Officer as set out in paragraphs 83 to 94 and Appendix 3 to this report;**
  - (v) **the Capital Programme as set out in paragraphs 56 to 82 and Appendix 4;**
  - (vi) **Treasury Management Strategy and Prudential Indicators as set out in paragraphs 95 to 99 and Appendix 5;**
  - (vii) **the Chief Officers' Pay Policy Statement for consideration and approval by the Council in accordance with the provisions of the Localism Act 2011 as set out in paragraphs 101 to 102 and Appendix 7;**
  - (viii) **that BCP Member's Allowances for 2019/20 will be determined by the Shadow Authority after consideration of the independent remuneration panels report which is a separate item on this agenda;**
- (b) **approve the flexible use of capital receipts strategy as set out in paragraph 75 (e);**
  - (c) **approve the BCP ICT Investment Plan as set out in paragraph 79 to be funded from the BCP 2019/20 Revenue Contribution to Capital Outlay (RCCO);**
  - (d) **approve to support the High Needs Block of the Dedicated Schools Grant for school funding a £2.2m (1.1%) transfer from the Schools Block, a £0.2m transfer of early years funding, and a Council Contribution of £2.4m, as set out in paragraphs 33 to 53;**
  - (e) **that the Interim Chief Finance Officer provides the Shadow Authority with a schedule setting out the rate of council tax for each category of dwelling further to Members' consideration of the decision required in respect of (a) above and after taking account of the precepts to be levied by the local Police and Fire Authorities, Neighbourhood, Town and Parish Councils once these have been determined prior to the Shadow Authority meeting on the 21 February 2019.**

Voting:

For

Cllr Mark Anderson (BBC)  
Cllr Stephen Bartlett (BBC)  
Cllr Philip Broadhead (BBC)  
Cllr Judy Butt (BOP)  
Cllr Eddie Coope (BBC)  
Cllr Bernie Davis (CBC)  
Cllr Norman Decent (BBC)

Cllr Elaine Atkinson (BOP)  
Cllr John Beesley (BBC)  
Cllr Les Burden (BOP)  
Cllr John Challinor (BOP)  
Cllr Blair Crawford (BBC)  
Cllr Malcolm Davies (BBC)  
Cllr Xena Dion (BOP)

BOURNEMOUTH, CHRISTCHURCH AND POOLE SHADOW AUTHORITY  
21 February 2019

Cllr David d'Orton-Gibson (BBC)	Cllr Bobbie Dove (BBC)
Cllr Beverley Dunlop (BBC)	Cllr Jackie Edwards (BBC)
Cllr Malcolm Farrell (BOP)	Cllr Anne Filer (BBC)
Cllr Michael Filer (BBC)	Cllr Sean Gabriel (BOP)
Cllr Andy Garner-Watts (BOP)	Cllr Mike Greene (BBC)
Cllr Nicola Greene (BBC)	Cllr Vishal Gupta (BOP)
Cllr May Haines (BOP)	Cllr Nigel Hedges (BBC)
Cllr Mohan Iyengar (BOP)	Cllr Cheryl Johnson (BBC)
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Cllr John Rampton (BOP)	Cllr Karen Rampton (BOP)
Cllr Allister Russell (BBC)	Cllr Louise Russell (BOP)
Cllr Philip Stanley-Watts (BBC)	Cllr Ann Stribley (BOP)
Cllr Chris Wakefield (BBC)	Cllr Janet Walton (BOP)
Cllr Trevor Watts (CBC)	Cllr Mike White (BOP)
Cllr Lawrence Williams (BOP)	

Against

Cllr Julie Bagwell (BOP)	Cllr Claire Bath (CBC)
Cllr Mike Brooke (BOP)	Cllr David Brown (BOP)
Cllr Colin Bungey (CBC)	Cllr Lesley Dedman (CBC) *
Cllr Lesley Dedman (DCC) *	Cllr Mike Fisher (BOP)
Cllr Nick Geary (CBC)	Cllr Wendy Grace (CBC)
Cllr Peter Hall (CBC) *	Cllr Peter Hall (DCC)*
Cllr Paul Hilliard (CBC)	Cllr Colin Jamieson (CBC) *
Cllr Colin Jamieson (DCC) *	Cllr Marion Le Poidevin (BOP)
Cllr Sandra Moore (BOP)	Cllr Frederick Neale (CBC)
Cllr Margaret Phipps (CBC) *	Cllr Margaret Phipps (DCC) *
Cllr Marion Pope (BOP)	Cllr Vikki Slade (BOP)

Abstentions

Cllr Simon Bull (BBC)	Cllr Tavis Fox (CBC)
Cllr Vicki Hallam (CBC)	Cllr Mark Howell (BOP)
Cllr Patricia Jamieson (CBC)	Cllr Ray Nottage (CBC)
Cllr Lisle Smith (CBC)	Cllr Susan Spittle (CBC)

Voting: 51:22 (8 Abstentions)

(Councillor David Smith left the meeting at 20:52 prior to the substantive vote on the budget being taken)

(Councillors Colin Bungey, Norman Decent, Wendy Grace, Peter Hall, Roger Marley, Chris Mayne, Andrew Morgan and Christopher Wakefield left the meeting at 21:33)

The meeting was adjourned at 21:33 and reconvened at 21:42

2019/20 Council Tax Resolution

The Interim Chief Financial Officer submitted a report, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'B' to these Minutes in the Minute Book.

The report sought Members approval on the formal passing of a formal resolution to determine the Council Tax for the year commencing 1 April 2019.

Members were reminded that in accordance with The Local Authorities (Standing Orders) (England) (Amendment) Regulations 2014 a recorded vote must be taken on this item.

Councillor John Beesley moved and Councillor May Haines seconded that the Council tax resolution as set out below be adopted:

**DECISION MADE**

**RESOLVED that:-**

1. It be noted that on 19 December 2018 the BCP Shadow Authority calculated the Council Tax Base 2019/20:
  - a. For the BCP Council is split for the year 2019/20 as Bournemouth **63,723**, Christchurch **20,494** and Poole **57,555** (Item T in the formula in section 31B of the Local Government Finance Act 1992, as amended (the "Act"); and
  - b. For dwellings in those parts of its area to which a Parish precept relates as in the attached Appendix C.
2. Calculate that the Council Tax requirement for the Council's own purposes for 2019/20 (excluding parish, town and neighbourhood precepts) as **£209,612,183**.
3. That the following amounts be calculated for the year 2019/20 in accordance with Sections 31 to 36 of the Act:
  - a. **£800,675,467** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(2) of the Act taking into account all precepts issued to it by Parish Councils.
  - b. **£590,518,000** being the aggregate of the amounts which the Council estimates for the items set out in Section 31A(3) of the Act.
  - c.

	<b>Bournemouth</b>	<b>Poole</b>	<b>Christchurch</b>	<b>Tot</b>
Council Tax Requirement S31A	93,889,363	82,967,259	33,300,845	<b>210,157,46</b>

being the amount by which the aggregate at 3(a) above exceeds the aggregate at 3(b) above, calculated by the Council in

BOURNEMOUTH, CHRISTCHURCH AND POOLE SHADOW AUTHORITY  
21 February 2019

accordance with Section 31A(4) of the Act as its Council Tax requirement for the year. (Item R in the formula in Section 31B of the Act).

d.

	Bournemouth	Poole	Christchurch
<b>Basic CT S31B</b>	1,473.40	1,441.53	1,624.91

being the amount at 3(c) above (Item R), all divided by the Item T (1(a) above), calculated by the Council, in accordance with Section 31B of the Act, as the basic amount of Council Tax for the year (including parish precepts). Appendix B details Basic Council Tax by Parish Council.

e.

	Bournemouth	Poole	Christchurch
Remove Parish / Town / Neighbourhood Councils	0.00	0.00	26.61

**£545,285** being the aggregate amount of all special items (Parish, Town and Neighbourhood Council precepts) referred to in Section 34(1) of the Act (as per the attached Appendix C).

f.

	Bournemouth	Poole	Christchurch
<b>Basic Council Tax</b>	1,473.40	1,441.53	1,598.30

<b>Charter Trustee Adj</b>	Bournemouth	Poole	Christchurch
Where No Chartered Trustee Relates S34	1,471.30		
Where Chartered Trustee Relates S34	1,473.40		

being the amount at 3(d) above less the result given by dividing the amount at 3(e) above by Item T (1(a) above), calculated by the Council, in accordance with Section 34(s) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no parish precept relates.

- To note that the Dorset Police and Crime Commissioner and the Dorset and Wiltshire Fire and Rescue Authority have issued precepts to the Council in accordance with Section 40 of the Local Government Finance Act 1992 for each category of dwellings in the Council's area as indicated in the table below.
- That the Council, in accordance with Sections 30 and 36 of the Local Government Finance Act 1992, hereby sets the aggregate amounts

BOURNEMOUTH, CHRISTCHURCH AND POOLE SHADOW AUTHORITY  
21 February 2019

shown in the tables below as the amounts of Council Tax for 2019/20 for each part of its area and for each of the categories of dwellings.

Precepts Issued By Major Precepting Authorities:

	Band A £	Band B £	Band C £	Band D £	Band E £	Band F £	Band G £	Band H £
Dorset Police and Crime Commission	153.72	179.34	204.96	<b>230.58</b>	281.82	333.06	384.3	461.16
Dorset and Wiltshire Fire and Rescue Authority	49.91	58.23	66.55	<b>74.87</b>	91.51	108.15	124.78	149.74
Bournemouth - BCP Unitary	982.27	1,145.98	1,309.69	<b>1,473.40</b>	1,800.82	2,128.24	2,455.67	2,946.80
Bournemouth (Holdenhurst Area) - BCP Unitary	980.87	1,144.34	1,307.82	<b>1,471.30</b>	1,798.26	2,125.21	2,452.17	2,942.60
Christchurch - BCP	1,065.53	1,243.12	1,420.71	<b>1,598.30</b>	1,953.48	2,308.66	2,663.83	3,196.60
Poole - BCP Unitary	961.02	1,121.19	1,281.36	<b>1,441.53</b>	1,761.87	2,082.21	2,402.55	2,883.06

Aggregate Amounts of Council Tax:

Location	Band A £	Band B £	Band C £	Band D £	Band E £	Band F £	Band G £	Band H £
Bournemouth	1,185.90	1,383.55	1,581.20	1,778.85	2,174.15	2,569.45	2,964.75	3,557.70
Bournemouth - Holdenhurst Parish Area	1,184.50	1,381.91	1,579.33	1,776.75	2,171.59	2,566.42	2,961.25	3,553.50
Christchurch Town	1,287.75	1,502.38	1,717.01	1,931.64	2,360.90	2,790.16	3,219.39	3,863.28
Burton Parish	1,277.81	1,490.78	1,703.75	1,916.72	2,342.66	2,768.60	3,194.53	3,833.44
Hurn Parish	1,288.15	1,502.84	1,717.54	1,932.23	2,361.62	2,791.01	3,220.38	3,864.46
Highcliffe and Walkford	1,287.55	1,502.15	1,716.74	1,931.34	2,360.53	2,789.72	3,218.89	3,862.68
Christchurch Unparished	1,269.16	1,480.69	1,692.22	1,903.75	2,326.81	2,749.87	3,172.91	3,807.50
Poole	1,164.65	1,358.76	1,552.87	1,746.98	2,135.20	2,523.42	2,911.63	3,493.96

6. BCP Council must determine whether its 2019/20 council tax is excessive by reference to the referendum principles set by the Secretary of State and approved by the House of Commons on 5 February 2019. The measure of excessiveness is the 'relevant basic amount of council tax' (essentially the band D figure excluding local precepts). The Secretary of State may prescribe Alternative Notional Amounts (ANA) of RBA to be used in respect of the preceding year where there has been a change of local authority functions. The transfer of functions in the Christchurch predecessor area to new town and neighbourhood councils means that ANAs have been set for BCP Council to use in respect of 2018/19.

*Alternative Notional Amount as regards the financial year beginning 1 April 2018*

BOURNEMOUTH, CHRISTCHURCH AND POOLE SHADOW AUTHORITY  
21 February 2019

- (a) Christchurch predecessor area of new Bournemouth, Christchurch and Poole Council - **£1,598.30**
- (b) Bournemouth, Christchurch and Poole Council - **£1,445.61**

As BCP Council is calculating different amounts of council tax under Part 4 of the 2008 Regulations, it may apply the referendum principle to either the increase in the average ANA-adjusted RBA across the predecessor areas or - as is recommended here - to the increase in the ANA-adjusted RBA in each individual predecessor area.

As such the authority's relevant basic amount of council tax for 2019/20 is excessive if the amount mentioned in section 52ZC(3C)(a)(a) of the 1992 Act is 3%+A% (comprising A% for expenditure on adult social care and 3% for other expenditure), or more than 3%+A%, greater than the amount mentioned in section 52ZC(3C)(b) of that Act in one or more of its predecessor areas.

The value of the increase for Bournemouth is calculated as 2.40%, Christchurch as -0.55% and Poole as 2.99% and therefore the Council has determined that there is no excessive increase. For information the Bournemouth Holdenhurst area is 2.25%.

In accordance with The Local Authorities (Standing Orders) (England) (Amendment) Regulations 2014 a recorded vote was taken on the item, the result of which was as follows:-

For

- |                                 |                                 |
|---------------------------------|---------------------------------|
| Cllr Mark Anderson (BBC)        | Cllr Elaine Atkinson (BOP)      |
| Cllr Stephen Bartlett (BBC)     | Cllr John Beesley (BBC)         |
| Cllr Philip Broadhead (BBC)     | Cllr Les Burden (BOP)           |
| Cllr Judy Butt (BOP)            | Cllr John Challinor (BOP)       |
| Cllr Eddie Coope (BBC)          | Cllr Blair Crawford (BBC)       |
| Cllr Bernie Davis (CBC)         | Cllr Malcolm Davies (BBC)       |
| Cllr Xena Dion (BOP)            | Cllr David d'Orton-Gibson (BBC) |
| Cllr Bobbie Dove (BBC)          | Cllr Beverley Dunlop (BBC)      |
| Cllr Jackie Edwards (BBC)       | Cllr Malcolm Farrell (BOP)      |
| Cllr Anne Filer (BBC)           | Cllr Michael Filer (BBC)        |
| Cllr Sean Gabriel (BOP)         | Cllr Andy Garner-Watts (BOP)    |
| Cllr Mike Greene (BBC)          | Cllr Nicola Greene (BBC)        |
| Cllr Vishal Gupta (BOP)         | Cllr May Haines (BOP)           |
| Cllr Nigel Hedges (BBC)         | Cllr Mohan Iyengar (BOP)        |
| Cllr Cheryl Johnson (BBC)       | Cllr Jane Kelly (BBC)           |
| Cllr David Kelsey (BBC)         | Cllr Drew Mellor (BOP)          |
| Cllr David Newell (BOP)         | Cllr Jane Newell (BOP)          |
| Cllr Pat Oakley (BBC)           | Cllr Ian Potter (BOP)           |
| Cllr John Rampton (BOP)         | Cllr Karen Rampton (BOP)        |
| Cllr Allister Russell (BBC)     | Cllr Louise Russell (BOP)       |
| Cllr Philip Stanley-Watts (BBC) | Cllr Ann Stribley (BOP)         |
| Cllr Janet Walton (BOP)         | Cllr Trevor Watts (CBC)         |
| Cllr Mike White (BOP)           | Cllr Lawrence Williams (BOP)    |

Against

Cllr Mike Brooke (BOP)	Cllr David Brown (BOP)
Cllr Lesley Dedman (CBC) *	Cllr Lesley Dedman (DCC) *
Cllr Mike Fisher (BOP)	Cllr Nick Geary (CBC)
Cllr Paul Hilliard (CBC)	Cllr Colin Jamieson (CBC) *
Cllr Colin Jamieson (DCC) *	Cllr Patricia Jamieson (CBC)
Cllr Marion Le Poidevin (BOP)	Cllr Sandra Moore (BOP)
Cllr Frederick Neale (CBC)	Cllr Margaret Phipps (CBC) *
Cllr Margaret Phipps (DCC) *	Cllr Vikki Slade (BOP)

Abstentions

Cllr Claire Bath (CBC)	Cllr Simon Bull (BBC)
Cllr Tavis Fox (CBC)	Cllr Vicki Hallam (CBC)
Cllr Mark Howell (BOP)	Cllr Ray Nottage (CBC)
Cllr Marion Pope (BOP)	Cllr Lisle Smith (CBC)
Cllr Susan Spittle (CBC)	

Voting: 46:16 (9 Abstentions)

Constitution for BCP Council

Councillor Nicola Greene moved and Councillor May Haines seconded that the resolution as set out in the report be adopted.

An amended recommendation was proposed by Councillor Lesley Dedman, this was seconded by Councillor Margaret Phipps that:-

**In relation to Article 8 other committees;**

- **Delete Planning Committee consisting of 15 Councillors and insert three area Planning Committees each consisting of nine members elected for wards wholly or partly in that area;**
- **One Area Planning Board shall have responsibility for the area of the former Borough of Bournemouth, one for the former Borough of Christchurch and one to cover the area of the former Borough of Poole;**
- **Each Committee shall determine applications under Part 3 Clause 3 for that area, and references in Part 3 Article 2 to Planning Committee shall be deemed to refer to the appropriate Area Planning Committee; and**
- **Delete in Part 3 Article 2, Paragraph 2.2(G) (IV) and insert new paragraph 'any application to which a statutory consultee has objected'**

Following debate the amendment was withdrawn as it was noted that there would be future opportunities to review the Committee structure and related elements of the Constitution.

**DECISION MADE**

**RESOLVED that the Constitution as appended to the report be approved.**

Voting: 61:3 (7 Abstentions)

BCP Local Transport Plan (LTP) Capital Programme for 2019/20

Councillor Mike Greene moved and Councillor Ian Potter seconded that the resolution as set out in the report be adopted.

**DECISION MADE**

**RESOLVED that:-**

- (a) **the 2019/20 BCP Local Transport Plan Capital Programme as set in Appendix A be approved; and**
- (b) **indicative 2020/21 and 2021/22 BCP Highways Maintenance Programmes as set out in Appendix B be approved.**

Voting: Nem.Con.

40. Nominations for Interim Licensing Committee 1 April - 6 May 2019

The Shadow Authority were asked to nominate and appoint Members to serve on the Interim Licensing Committee for the period 1 April to 6 May 2019 in accordance with the political balance of the BCP Council.

**DECISION MADE**

**RESOLVED that the following Members be appointed to serve on the Interim Licensing Committee 1 April – 6 May 2019:**

Conservative Group (12)	Liberal Democrats Group (1)	Poole People, Green and Independent Group (1)	Non-aligned Members (1)
Claire Bath	David Brown	Kieron Wilson	Frederick Neale
Judy Butt			
Bernie Davis			
Xena Dion			
Andy Garner –Watts			
David Kelsey			
Gina Mackin			
Andrew Morgan			
Susan Phillips			
Louise Russell			
Susan Spittle			
John Trickett			

Voting: Nem.Con.

(Councillors Claire Bath, Bernie Davis, Tavis Fox, Vicky Hallam, Lisle Smith, Trevor Watts left the meeting at 22:15)

41. Members Allowances Scheme 2019-20

A report was submitted to the Shadow Authority, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'C' to these Minutes in the Minute Book.

The Shadow Authority considered a report from the Independent Remuneration Panel recommending the proposed scheme of allowances for the BCP Council.

The Monitoring Officer advised Council that following the production of the report the Chairman of the Independent Remuneration Panel had advised that the reference to school admissions appeals panels at paragraph 15.1 (c) of the Independent Remuneration Panels report should be removed.

An amended recommendation was proposed by Councillor David Brown, this was seconded by Councillor Vikki Slade that:-

**the allowances scheme be approved subject to the Special Responsibility Allowance for the Chairman of the Audit and Governance Committee being reduced from £10,000 to £5,000 per annum.**

Upon being put to the vote the amendment fell with voting: 12:46 (7 Abstentions)

Members thanked the Independent Remuneration Panel for their hard work in drawing up a scheme of allowances for the BCP Council.

A number of Members indicated that they wished for different aspects of the report to be reviewed in particular the level of SRA for the Audit and Governance Chairman. In relation to this Members were reminded that the scheme of allowances would be reviewed by the Independent Panel once the new authority was in place and the roles more established.

#### **DECISION MADE**

**RESOLVED that subject to the removal of the reference to the school admissions appeals panel at 15.1 (c) of the report, the Scheme of Members Allowances for BCP Council be adopted.**

Voting: 51:6 (8 Abstentions)

#### 42. Calendar of Meetings

A report was submitted to the Shadow Authority, a copy of which had been circulated to each Member and a copy of which appears as Appendix 'D' to these Minutes in the Minute Book.

The Shadow Authority were requested to consider the Calendar of Meetings for 2019/2020. Members were advised that some of the dates would be dependent on the Constitution and may need to be varied by the relevant committee and potentially subject to change.

#### **DECISION MADE**

**RESOLVED that the calendar of meetings for 2019/2020 be approved.**

Voting: Unanimous

#### 43. Notice of Motion in accordance with Procedure Rule 12

Members were advised that no motions had been received in accordance with procedure rule 10.

44. Questions from Members of the Shadow Authority

**Question from Councillor Paul Hilliard to Councillor Janet Walton, Leader of the Shadow BCP Council**

The Centre for Cities is an independent non-partisan research organisation; they have just published analysis that shows that in the last ten years cities have been hit twice as hard by local government funding cuts than anywhere else in the country. Please would you confirm how you see BCP Council benefiting from city status and what would need to be sacrificed?

**Reply from Councillor Janet Walton, Leader of the Shadow BCP Council**

I don't think I am able to confirm anything on behalf of the BCP Council, because we are still in Shadow, however I would like to remind Members that £1.28 billion has been allocated for 12 city regions of which we are one.

This is the money from the transforming cities fund which was created by the Chancellor and relates to infrastructure, we hope to hear what our allocation will be shortly, it could be in the region of perhaps £100 million, which I hope you would agree would be of benefit to BCP.

**Supplementary Question from Councillor Paul Hilliard**

With the extra funding envisaged do you agree in as far as you can in the Shadow and maybe moving forward into the BCP Authority that this provides an excellent opportunity to harmonise Council Tax across BCP Council in Year Two where we can allocate funds in different ways?

**Reply from Councillor Janet Walton, Leader of the Shadow BCP Council**

I have no further to comment to make on that.

**Question from Councillor Phillip Stanley-Watts to Councillor Janet Walton, Leader of the Shadow BCP Council**

Twinning offers unique opportunities in the way of economic and cultural respect and educational links. In Bournemouth we have got Lucerne and Netanya and also pioneering links with the Island of Bermuda, in fact our people are out there at this moment meeting, sponsored by the government of Bermuda. Christchurch and Poole have got their own twinning. Could you tell me what the new merged authority approach to twinning will be?

**Reply from Councillor Janet Walton, Leader of the Shadow BCP Council**

Unfortunately not as we are not yet into that new authority but I can confirm that meetings are currently underway with Twinning Committees across BCP, I am sure we would not wish to lose the benefits that current twinning arrangements bring to BCP and therefore anticipate arrangements will be ongoing to establish continuity.

The meeting ended at 10.40 pm

CHAIRMAN